

San Diego City Employees' Retirement System San Diego Unified Port District

Actuarial Valuation Report as of June 30, 2018

**Produced by Cheiron** 

December 2018

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December 20, 2018

Board of Administration San Diego City Employees' Retirement System 401 West A Street, Suite 400 San Diego, CA 92101

Re: San Diego Unified Port District June 30, 2018 Actuarial Valuation

Dear Members of the Board:

We are pleased to submit the June 30, 2018 Actuarial Valuation Report for the San Diego City Employees' Retirement System (SDCERS). The valuation results with respect to the Unified Port District (UPD, Port) are contained in this valuation report. This report is for the use of the SDCERS Board and its auditors in preparing financial reports in accordance with applicable law and accounting requirements. This report contains information on SDCERS' financial condition including assets, liabilities, and contributions, as well as certain exhibits required for SDCERS' Comprehensive Annual Financial Report (CAFR).

In preparing our report, we relied on information (some oral and some written) supplied by SDCERS' staff. This information includes, but is not limited to, plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

The results of this report rely on future plan experience conforming to the underlying assumptions and methods outlined in this report. To the extent that the actual plan experience deviates from the underlying assumptions and methods, or there are any changes in plan provisions or applicable laws, the results would vary accordingly.

To the best of our knowledge, this report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices that are consistent with the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board. Furthermore, as credentialed actuaries we meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys, and our firm does not provide any legal services or advice.

This valuation was prepared for the San Diego City Employees' Retirement System for the purposes described herein and for the use by the plan auditor in completing an audit related to the matters herein. Other users of this report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.

Sincerely, Cheiron

Gene Kalwarski, FSA, MAAA, EA Principal Consulting Actuary Alice Alsberghe, ASA, MAAA Associate Actuary

### SECTION I – BOARD SUMMARY

The primary purpose of the actuarial valuation is to disclose, as of the valuation date, on the following:

- The financial condition of the SDCERS-Unified Port District Defined Benefit Plan,
- Past and expected trends in the financial condition of SDCERS-Unified Port District,
- The UPD's Actuarially Determined Contribution (ADC) for Fiscal Year 2020, and
- Information required for the Comprehensive Annual Financial Report (CAFR).

In this Section, we present a summary of the principal valuation results. This summary includes the basis upon which the June 30, 2018 valuation was completed and an examination of the current financial condition of SDCERS-Unified Port District. In addition, we present a review of the key historical trends followed by the projected financial outlook for SDCERS-Unified Port District.

### A. Valuation Basis

In September 2017, the SDCERS Board adopted changes to the discount rate assumption for both the June 30, 2017 valuation and the June 30, 2018 valuation. The discount rate was first lowered from 7.00% to 6.75% for the June 30, 2017 Actuarial Valuation. It was further reduced from 6.75% to 6.50% for this June 30, 2018 Actuarial Valuation.

All other assumptions and methods remain the same as in the 2017 valuation, and can be found in Appendix B of this report.

The results of this valuation are the first to include Miscellaneous Members hired on or after January 1, 2013 under the California Public Employees' Pension Reform Act of 2013 (PEPRA). Miscellaneous Members only begin to accrue service and benefits after completing five years of employment; therefore these members are now entering the Plan after January 1, 2018.

The results of this valuation also include a recalculation of the employee contribution rates for Safety "New Members" under PEPRA. Under the provisions of PEPRA, if the aggregate normal cost rate changes by more than 1% of payroll since the time the prior rates were established, then a recalculation of employee contribution rates is required. The aggregate normal cost rate increased by more than 1% of payroll for Safety Members under PEPRA, and as such, a recalculation of employee contribution rates for this membership group was required. The aggregate normal cost rate for Miscellaneous Members under PEPRA did not increase by more than 1% of payroll; therefore the employee contribution rates for this membership group remain unchanged from those first calculated in the June 30, 2017 valuation.

There were no other changes in plan provisions. The revised employee contribution rates for Safety Members under PEPRA and other plan provisions can be found in Appendix C.

Numbers in the tables of this report may not always add exactly to the dollar due to rounding.



### SECTION I – BOARD SUMMARY

### B. Experience between June 30, 2017 and June 30, 2018

The following discussion summarizes the key results of the June 30, 2018 valuation and how they compare to the results from the June 30, 2017 valuation.

### 1. SDCERS-UPD Assets, Liabilities and Contributions

Table I-1 presents a comparison between the June 30, 2018 and June 30, 2017 SDCERS-Unified Port District assets, liabilities, unfunded actuarial liability, funding ratios and contributions.

The key results shown in Table I-1 indicate that given the increase in total actuarial liability of 7.2% compared to the actuarial value of assets increase of 7.0%, the funding ratio decreased slightly from 74.3% as of June 30, 2017 to 74.2% as of June 30, 2018. SDCERS employs a commonly used actuarial smoothing method on the market value that dampens market volatility, so the actuarial value of assets increased by only 7.0% whereas the market value of assets increased by 7.4%. Measuring the funding ratio on a market value of assets basis, the ratio would be 76.9% as of June 30, 2018, resulting in an improvement from a market value funding ratio of 76.7% as of June 30, 2017. Section II-C of this report provides additional information explaining the development of the actuarial value of assets.

There was an increase in the Actuarially Determined Contribution (ADC), from \$17.9 million to \$19.3 million. The components of this change are shown in Table I-3. The ADC shown in the table below assumes payment at the beginning of the year. Contribution amounts assuming payment throughout the year may be found in Table IV-1.

Table I-1 SDCERS - Unified Port District - Assets, Liabilities and Contributions								
		June 30, 2018		June 30, 2017	% Change			
Actuarial Liability	\$	577,844,033	\$	539,060,501	7.2%			
Actuarial Value Assets	\$	428,619,281	\$	400,674,072	7.0%			
Unfunded Actuarial Liability-Actuarial Value	\$	149,224,752	\$	138,386,429	7.8%			
Funding Ratio-Actuarial Value		74.2%		74.3%	-0.1%			
Market Value Assets	\$	444,097,308	\$	413,410,765	7.4%			
Unfunded Actuarial Liability-Market Value	\$	133,746,725	\$	125,649,736	6.4%			
Funding Ratio-Market Value		76.9%		76.7%	0.2%			
Actuarially Determined Contribution (ADC)	\$	19.3	\$	17.9	7.7%			

<sup>1</sup>ADC reported in millions



### SECTION I – BOARD SUMMARY

### 2. Components of UAL Change between June 30, 2017 and June 30, 2018

The unfunded actuarial liability (UAL) for SDCERS-Unified Port District increased by \$10.8 million, from \$138.4 million to \$149.2 million. Table I-2 below presents the specific components of the change in the UAL.

The Plan's UAL was expected to decrease by \$7.6 million, assuming no assumption changes and all assumptions were met. The increase in the UAL was driven by the reduction in the discount rate assumption which added \$16.2 million to the UAL. Net asset experience was favorable, decreasing the UAL by \$1.6 million. There was also a liability experience loss of \$3.7 million, due mostly to salary increases being more than assumed.

	Table I-2 SDCERS - Unified Port District - Change in UAL								
	(In Millions)								
1.	<b>UAL at June 30, 2017</b>	\$	138.4						
2.	Expected change in UAL		(7.6)						
3.	Asset experience								
	a. Anticipated investment loss/(gain)		(3.4)						
	b. Actual investment loss/(gain) <sup>1</sup>		(5.1)						
	c. Member contributions paid less than expected		0.1						
	d. Net asset experience $(b - a + c)$		(1.6)						
4.	Liability experience loss <sup>1</sup>		3.7						
5.	Change in economic assumptions		16.2						
6.	Other miscellaneous		(0.0)						
7.	Total change in UAL: $2 + 3d + sum of 4$ through 6		10.8						
8.	<b>UAL</b> at June 30, 2018: 1 + 7	\$	149.2						

Combined impact from experience is an actuarial gain of \$1.4 million (\$5.1 million actual investment gain less \$3.7 million actual liability experience loss).



### SECTION I – BOARD SUMMARY

### 3. SDCERS-UPD Change in Contributions

The Unified Port District's actuarially determined contribution (ADC) for FY 2020 increased by \$1.4 million; from \$17.9 million to \$19.3 million. The ADC would have been expected to increase by \$0.1 million, assuming continued phase-in of investment experience from prior years and no changes in assumptions.

There was, however, a significant change which led to the increase in the ADC. The discount rate assumption was reduced from 6.75% to 6.50%, which increased the ADC by \$1.2 million.

The net asset experience gain resulted in a very small reduction to the ADC of \$0.1 million, which was offset by an increase of \$0.2 million due to the liability experience loss.

In Table I-3 below, we present the specific components of the change in the ADC. In Section IV we provide more detail on the development of this contribution.

	Table I-3 SDCERS - Unified Port District - Change in ADC							
	(In Millions)							
1.	ADC at June 30, 2017	\$	17.9					
2.	Expected change in ADC		0.1					
3.	Asset experience							
	a. Anticipated investment loss/(gain)		(0.3)					
	b. Actual investment loss/(gain)		(0.5)					
	c. Member contributions paid less than expected		0.0					
	d. Net asset experience $(b - a + c)$		(0.1)					
4.	Liability experience loss		0.2					
5.	Change in economic assumptions		1.2					
6.	Other miscellaneous		(0.0)					
7.	Total change in ADC: $2 + 3d + sum of 4$ through 6		1.4					
8.	ADC at June 30, 2018: 1 + 7	\$	19.3					



### **SECTION I – BOARD SUMMARY**

### 4. SDCERS-UPD Membership

Table I-4 shows that total membership in SDCERS-Unified Port District increased by 0.9% from 2017 to 2018. There was a decrease in active counts of 0.5%. There was an increase in terminated vested status of 0.7%, with a 3.5% increase in retirees. Expected active member total payroll increased by 3.9% from 2017 to 2018, and the average pay per active member increased by 4.5%. Total annual benefits in pay status increased by 5.0% from 2017 to 2018, with the average benefit increasing by 3.1%.

Note: The payroll figures shown below are the expected amounts for the fiscal year beginning July 1, 2018.

Table I-4 SDCERS - Unified Port District - Membership Total										
Valuation as of:		June 30, 2018		June 30, 2017	% Change					
Active Counts		365		367	-0.5%					
Terminated Vested		276		274	0.7%					
Disabled		56		60	-6.7%					
Retirees		445		430	3.5%					
Beneficiaries		87		87	<u>0.0%</u>					
Total UPD Members		1,229		1,218	0.9%					
Active Member Payroll	\$	35,732,609	\$	34,388,005	3.9%					
Average Pay per Active Member	\$	97,898	\$	93,700	4.5%					
Benefits in Pay Status	\$	26,957,893	\$	25,662,743	5.0%					
Average Benefit	\$	45,847	\$	44,476	3.1%					



### SECTION I - BOARD SUMMARY

### C. Historical Trends SDCERS-Unified Port District

Despite the primary focus given each year on the most recently computed unfunded actuarial liability (UAL), funding ratio, and the UPD's contribution (ADC), it is important to remember that each valuation is merely a snapshot of the long-term progress of a pension plan. It is more important to judge a current year's valuation results relative to historical trends, and trends expected into the future.

In the chart below, we present the historical trends for the market value and smoothed assets compared to actuarial liabilities, with SDCERS-Unified Port District funding ratios since 1995.

#### Actuarial Liability Assets-Smoothed Assets at Market Value \$600 74.3% \$550 74.4% \$500 Millions 76.99 \$450 73.7% \$400 \$350 \$300 92.0% 93.5% \$250 92.1% 82.6% \$200 80.3% 120.1%122.8% \$150 114.9% 116.5% \$100 \$50 \$0

SDCERS- Unified Port District Assets and Liabilities 1995-2018

The UPD funding ratio was over 100% in the early years of the chart, but dropped to 80.3% in 2003. The funding ratio improved significantly over the next several years, primarily due to strong investment performance. In 2009, the funding ratio declined significantly due to investment losses and continued to decrease for several years as the investment loss was gradually recognized in the actuarial value of assets. From 2013 through 2015 the funding ratio steadily increased, primarily due to better than expected investment performance. In 2016, the drop in the funding ratio from 78.8% to 74.4% was driven by changes in both demographic and economic assumptions. Since then, the funded ratio has remained relatively level as strong investment returns have offset increases in the liabilities due to the ramping down of the discount rate from 7.0% in 2016 to 6.75% in 2017 and even further to 6.5% in 2018.

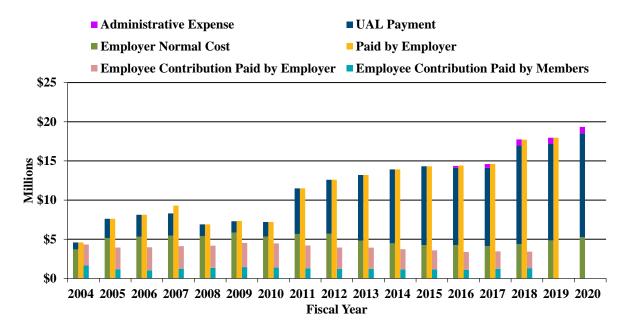


### SECTION I - BOARD SUMMARY

As mentioned earlier, the funding ratios represent the ratio of the smoothed (actuarial) assets over the actuarial liabilities. If the market value of assets were used instead, the funding ratio as of June 30, 2018 would be 76.9%.

In the next chart below, we present the historical trends for the SDCERS-Unified Port District contributions: actual contributions paid by the UPD and by the Members, and the actuarially determined contributions (ADC).

### SDCERS-Unified Port District and Member Contributions FY 2004-2020



This chart compares the actual contributions made by the Unified Port District (gold bars) to the actuarially determined contributions (ADC). The ADC is broken out by component - Employer Normal Cost, plus UAL payment, plus administrative expense. The contributions paid by the UPD are based on the Board's adopted funding practice of Normal Cost plus amortization of the various UAL components, including the requirement beginning in FY 2009 that there is no negative amortization and the requirement beginning in FY 2016 to fund the administrative expenses. The chart indicates that the Unified Port District has been consistently paying at or above the ADC for the entire period shown.

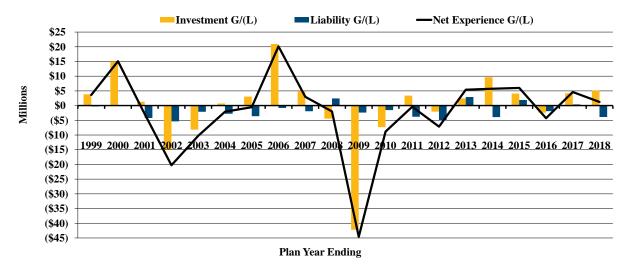
Employee contributions paid by the UPD (pink bars) and paid by the Members (teal bars) are also shown in the chart. A substantial portion of employee contributions are "offset" (paid for) by the UPD; however, such offsets are not permitted for New Members under PEPRA.



### SECTION I – BOARD SUMMARY

The chart below for SDCERS-Unified Port District presents the pattern of annual experience gains and losses, broken into the investment and liability components. The chart does not include any changes in SDCERS' assets and liabilities attributable to changes in actuarial methods, procedures, or assumptions, or to changes in plan benefits.

### SDCERS-Unified Port District Historical Gain/(Loss) 1999-2018



The key insights from this chart are:

- In 2002 and 2003 the System experienced large investment losses (gold bars), depicted on an actuarial value of assets basis, which were offset by investment gains from 2004 to 2007. However, the investment losses of 2008 through 2010 more than offset those gains.
- The investment loss in 2009 was by far the most significant gain or loss during the period shown.
- During the period shown there has generally been a pattern of liability losses, which have been small relative to total liabilities. In more recent years however, liability experience has fluctuated between gains and losses.
- The small liability experience loss in 2018 was approximately 0.7% of the total liability. This loss is largely attributed to salary increases which were greater than expected.



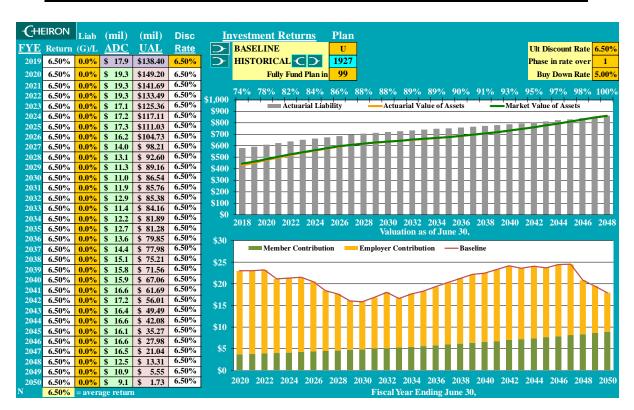
### SECTION I – BOARD SUMMARY

### **D. Projected Financial Trends**

Our analysis of SDCERS-Unified Port District projected financial trends is a very important part of this valuation. These projections based on the June 30, 2018 valuation results are presented in terms of benefit security (assets over liabilities) and the UPD's expected cost progression.

In the chart that follows, we project the SDCERS-Unified Port District assets and liabilities and the UPD's contributions. The upper chart compares the assets (green and yellow lines) and liabilities (gray bars) and the lower chart shows contributions in dollars (employer contributions in yellow bars and member contributions in green bars). The left side of the exhibit shows the returns assumed each year followed by the annual ADC and UAL in dollar amounts.

These projections assume a 6.50% investment return and discount rate, as well as all experience conforming to the Plan's assumptions.



SDCERS-Unified Port District Projections FY 2019-2050 (earnings as assumed)

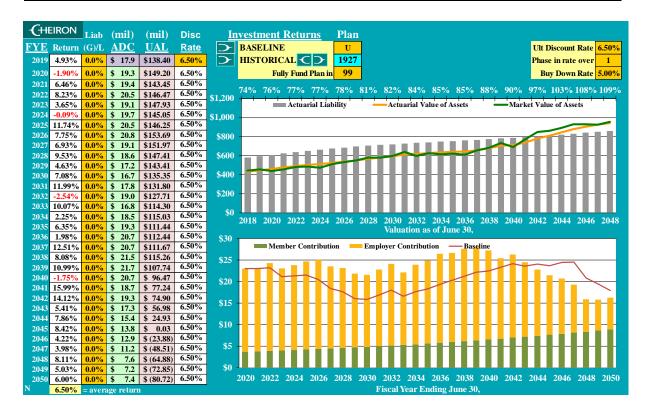
Based on the assumed earnings, the UPD's funded status (percentages at the top of the upper graph) is projected to reach 100% by the end of the projection period (30 years). The UPD's ADC is projected to make a progressive decline until 2030 when it is projected to increase again for the remainder of the period before the Plan reaches full funding.



### SECTION I – BOARD SUMMARY

However, it is very important to note that these projections, while valid as baseline projections, **are not going to occur** as experience never conforms exactly to assumptions from year to year. As a result, we present the following additional stress testing projection based on assuming varying returns in the future, which are 6.50% on average.

### SDCERS-Unified Port District Projections FY 2019-2050 (earnings which vary by year)



With varying annual earnings that average over the period to 6.50%, one can see the volatility in the funding ratios in the top chart and employer contributions in the bottom chart. Note that this chart reflects an illustrative scenario and is not intended to reflect future expectations.

This last chart demonstrates the risks faced by SDCERS measured in terms of funding ratios and contribution rates. Whether the System is fully funded or poorly funded, subsequent returns can quickly alter the financial position of the Plan dramatically. It is impossible to judge the financial soundness of a System with a single year point measurement. What is more important to consider is the System's level of conservatism in funding the Plan, and the discipline and ability of the plan sponsor to consistently contribute the ADC as determined by the plan actuary.



### **SECTION II - ASSETS**

Like most other public pension plans, SDCERS uses two different asset measurements that are presented in this section of the report: the market value and the actuarial value of assets. The market value of assets represents, as of the valuation date, the value of the assets if they were liquidated on that date. The actuarial value of assets is a value that smooths annual investment performance over multiple years to reduce the impact of annual investment volatility on employer contributions. The actuarial value of assets is used in determining SDCERS' contributions for the three participating employer plans.

Each employer receives a separate actuarial valuation report and cost determination. However, the assets of all employer plans are pooled for investment purposes. The apportionment of the assets among the employer plans directly impacts each employer's costs. Therefore, in the interest of ensuring transparency, this section discloses information on the total assets of SDCERS-All Employers. In addition, a brief explanation of how those assets are apportioned to the City of San Diego, the San Diego Unified Port District, and the San Diego County Regional Airport Authority is included.

On the following pages, detailed information is presented on SDCERS-All Employers assets, including:

- A. Disclosure of the June 30, 2018 total SDCERS market value of assets, by asset class;
- B. Market value of assets by Plan Sponsor;
- C. Development of the actuarial value of assets; and
- D. Disclosure of the investment performance for the year.



### **SECTION II – ASSETS**

### A. Disclosure of Market Value of Assets

The market value of assets represents a "snap-shot" value as of June 30, 2018, the last day of the fiscal year, which provides the principal basis for measuring financial performance from one year to the next. Market values, however, can fluctuate widely with swings in the investment markets. Because these fluctuations would cause volatility in employer contributions, an actuarial value of assets is developed. Table II-1 below discloses the market value by asset class of SDCERS – All Employers' gross assets on June 30, 2018.

SDCERS – All Employers						
Summary of Reported Market Value of Total Defined Benefit Plan						
Cash	\$	321,501,772				
US Stocks		1,798,973,804				
International Stocks		1,697,162,025				
Private Equity		1,143,575,054				
Bonds		2,574,477,478				
Real Estate		837,875,276				
Receivables		181,881,306				
Miscellaneous		188,253,265				
Accounts Payable		(656,709,038)				



### **SECTION II – ASSETS**

### B. Market Value of Assets by Plan Sponsor

As of July 1, 2007, the City, Unified Port District, and Airport Authority plans were separated into independent, qualified, single employer, governmental defined benefit plans and trusts. The assets of the three separate plans and trusts are pooled in the SDCERS Group Trust, which was established as of July 1, 2007. SDCERS invests and administers the Group Trust as a common investment fund and accounts separately for the proportional interest of each plan and trust that participates in the Group Trust. Cash flow activity for each plan is recorded directly to that plan, with investment activity and other cash flow activity not specific to any one plan being allocated based upon each plan's respective share of the Group Trust's total assets, with time-weighted adjustments for the plan-specific cash flows. Administrative expenses are allocated based on the proportion of participants of a participating trust to the number of total participants of all participating trusts on the first day of the plan year. Table II-2 below discloses the market value and actuarial value of assets by Plan.

Table II-2 Summary of Market and Actuarial Assets for Each Employer Group as of June 30, 2018									
	Market Value Total Net Assets June 30, 2017	Market Value Total Net Assets June 30, 2018	Actuarial Value Total Assets June 30, 2018						
City of San Diego	\$ 7,000,219,655	\$ 7,456,337,491	\$ 7,214,925,011						
Unified Port District	413,410,765	444,097,308	428,619,281						
Airport Authority	166,843,561	186,556,143	181,889,637						
Total-SDCERS	\$ 7,580,473,980	\$ 8,086,990,942	\$ 7,825,433,929						



### **SECTION II - ASSETS**

### C. Actuarial Value of Assets

To determine on-going funding requirements, most pension funds utilize an actuarial value of assets. Unlike the market value of assets, the actuarial value of assets represents an asset value based on averaging or smoothing year-to-year market value returns for purposes of reducing the resulting volatility on contributions.

The actuarial value of assets is equal to 100% of the expected actuarial value of assets as of June 30, 2018 plus 25% of the difference between the current actual market value of assets and the expected actuarial value of assets. (See Appendix B, Section B-2 for further explanation of the asset valuation method.) In no event will the actuarial value of assets ever be less than 80% of the market value of assets, nor ever greater than 120% of the market value of assets.

Table II-3 SDCERS - Unified Port District Development of Actuarial Value of Assets at June 30 Expected Value of Assets Method	, 2018	
1. Actuarial Value of Assets at June 30, 2017	\$	400,674,072
2. Amount in (1) with interest at 6.75% to June 30, 2018		427,719,571
3. Employer and Member contributions for the Plan Year ended June 30, 2018		21,371,196
4. Disbursements from Trust excluding investment expenses, June 30, 2017 through June 30, 2018		26,017,273
5. Interest on cash flows to June 30, 2018 at 6.75% per year		386,444
6. Expected Actuarial Value of Assets at June 30, 2018 $= (2) + (3) - (4) + (5)$		423,459,939
7. Actual Market Value of Assets at June 30, 2018		444,097,308
8. Excess of (7) over (6)		20,637,369
9. Preliminary Actuarial Value of Assets at June 30, 2018 = (6) + 25% of (8)	\$	428,619,281
10. 80% Minimum Corridor on the Actuarial Value of Assets = 80% of (7)		355,277,846
11. 120% Maximum Corridor on the Actuarial Value of Assets = 120% of (7)		532,916,769
12. Final Actuarial Value of Assets at June 30, 2018 = (9), but no less than (10) and no more than (11)	\$	428,619,281



### **SECTION II – ASSETS**

### **D.** Investment Performance

The return on the market value of assets, as reported by SDCERS' investment consultant Aon Hewitt Investment Consulting, was 8.9%. The return in FY 2017 was 13.5%.

On an actuarial (smoothed) value of assets basis, the return for FY 2018 was 8.09%. This return produced for SDCERS-All Employers an overall investment gain of \$86.2 million for the year ending June 30, 2018. (Note: this reported gain is different than the investment gain of \$5.1 million reported in Table I-2 of this report. \$5.1 million is the gain only for SDCERS-Unified Port District).



### **SECTION III – LIABILITIES**

In this section, we present detailed information on liabilities for SDCERS-Unified Port District including:

- Disclosure of liabilities at June 30, 2017 and June 30, 2018, and
- Statement of changes in the unfunded actuarial liabilities during the year.

### A. Disclosure

Several types of liabilities are calculated and presented in this report. Each type is distinguished by the purpose for which the figures are ultimately used. Note that these liabilities are not applicable for settlement purposes, including the purchase of annuities and the payment of lump sums.

- **Present Value of Future Benefits:** Used for measuring all future SDCERS-UPD obligations, represents the amount of money needed today to fully fund all benefits of SDCERS-UPD both earned as of the valuation date and those to be earned in the future by current plan members, under the current plan provisions.
- Actuarial Liability-Entry Age Normal (EAN): Used for determining employer contributions and GASB accounting disclosures. This liability is calculated taking the present value of all future benefits and subtracting the present value of future Member contributions and future employer normal costs as determined under the EAN actuarial funding method. It represents the portion of the present value of future benefits attributed to service prior to the valuation date by the Entry Age Normal method.
- **Present Value of Accrued Benefits:** This liability represents the present value of future benefits payable to all plan participants as of the valuation date, if future accruals and contributions stopped.

Table III-1 on the following page discloses the first two of these liabilities for the current and prior year valuations. Table III-2 breaks down these liabilities by tier; subtracting the actuarial value of assets from the actuarial liability results in a net surplus or an unfunded actuarial liability (UAL). Table III-3 discloses the third of these liabilities, present value of accrued benefits, for the current and prior year valuations.



### **SECTION III – LIABILITIES**

Table III-1 SDCERS - Unified Port District - Total								
Valuation as of:		June 30, 2018		June 30, 2017				
Present Value of Future Benefits								
Actives	\$	234,389,845	\$	221,075,777				
Terminated Vested		26,847,876		21,682,646				
Disabled		23,001,835		22,414,354				
Retirees		329,583,924		306,876,549				
Beneficiaries		18,439,033		17,656,257				
Total Unified Port District	\$	632,262,513	\$	589,705,583				
Actuarial Liability - EAN								
Total Present Value of Future Benefits	\$	632,262,513	\$	589,705,583				
Present Value of Future Normal Costs								
Employer Portion		32,204,839		28,943,403				
Employee Portion		22,213,641		21,701,679				
Actuarial Liability - EAN	\$	577,844,033	\$	539,060,501				
Actuarial Value of Assets	\$	428,619,281	\$	400,674,072				
Unfunded EAN Actuarial Liability	\$	149,224,752	\$	138,386,429				

Table III-2 shows the actuarial liability as of June 30, 2018 for General, Miscellaneous, Executive and Safety Members of SDCERS-Unified Port District.

						Table III-2	2							
SDCERS - Unified Port District as of June 30, 2018														
					N	Iiscellaneous	N	/liscellaneous						
		Total		General		Classic		PEPRA		Executives		Safety-Old	Sa	fety-PEPRA
Present Value of Future Benefits														
Actives	\$	234,389,845	\$	136,055,003	\$	3,261,468	\$	431,569	\$	3,350,779	\$	80,098,399	\$	11,192,628
Terminated Vested		26,847,876		20,536,363		0		0		431,645		5,857,776		22,092
Disabled		23,001,835		8,824,250		0		0		0		14,177,585		0
Retirees		329,583,924		181,800,284		0		0		26,009,868		121,773,772		0
Beneficiaries		18,439,033		14,298,145	_	0	_	0		0	_	4,140,888		0
Total Unified Port District	\$	632,262,513	\$	361,514,045	\$	3,261,468	\$	431,569	\$	29,792,291	\$	226,048,420	\$	11,214,720
Actuarial Liability - EAN														
Actives	\$	179,971,366	\$	113,043,979	\$	769,143	\$	1,472	\$	2,892,502	\$	62,046,682	\$	1,217,587
Terminated Vested		26,847,876		20,536,363		0		0		431,645		5,857,776		22,092
Disabled		23,001,835		8,824,250		0		0		0		14,177,585		0
Retirees		329,583,924		181,800,284		0		0		26,009,868		121,773,772		0
Beneficiaries		18,439,033	_	14,298,145		0	_	0		0		4,140,888	_	0
Total Unified Port District	\$	577,844,033	\$	338,503,021	\$	769,143	\$	1,472	\$	29,334,014	\$	207,996,703	\$	1,239,679



### **SECTION III – LIABILITIES**

Table III-3 shows the present value of accrued benefits as of June 30, 2018 for all Members of SDCERS-Unified Port District.

	Table III-3 SDCERS - Unified Port District - Present Value of Accrued Benefits								
	Valuation as of:	J	une 30, 2018	J	une 30, 2017	% Change			
1.	Present Value of Accrued Benefits  a. Members Currently Receiving Payments  b. Vested Terminated and Inactive Members  c. Active Members  d. Total PVAB	\$ 	371,024,792 26,847,876 137,441,004 535,313,671	\$ 	346,947,160 21,682,646 127,260,679 495,890,484	6.9% 23.8% <u>8.0%</u> 7.9%			
2.	Assets at Market Value	\$	444,097,308	\$	413,410,765	7.4%			
3.	Unfunded Present Value of Accrued Benefits, But Not Less Than Zero	\$	91,216,363	\$	82,479,719				
4.	Ratio of Assets to Value of Benefits (2)/(1)(d)		82.96%		83.37%	-0.4%			

### **B.** Changes in Unfunded Actuarial Liabilities

The UAL of any retirement plan is expected to change at each subsequent valuation for a variety of reasons. In each valuation, we report on those elements of change in the UAL that have particular significance or could potentially affect the long-term financial outlook of a retirement plan. Below we present key changes in liabilities since the last valuation.

	Table III-4 Development of 2018 Experience Gain/(Loss) SDCERS - Unified Port District								
	(In Thousands)								
1.	Unfunded Actuarial Liability at June 30, 2017			\$ 138,386.4					
2.	Beginning of year Unfunded Actuarial Liability payment			(12,597.9)					
3.	Interest accrued ((1+2) x 6.75%)			8,490.7					
4.	Expected Unfunded Actuarial Liability at June 30, 2018 (1+2+3)			134,279.2					
5.	Actual Unfunded Liability at June 30, 2018			149,224.8					
6.	Difference: (4 - 5)			(14,945.5)					
7.	Portion of difference (6) due to actuarial assumption or method changes			(16,228.9)					
8.	Portion of difference (6) due to plan changes			0					
9.	Portion of difference (6) due to contributions less than expected			(100.9)					
10.	Portion of difference (6) due to net experience Gain/(Loss)			1,384.2					
	a) portion of (10) due to investment experience	5	5,097.1						
	b) portion of (10) due to liability experience \$	5	(3,712.9)						
	c) portion of (10) due to service purchases \$	)	-						



### **SECTION III – LIABILITIES**

Table III-5 shows the history of past experience gains and losses.

		Т	Cable III-5	
Experience	Gain	/(Loss) - Histo	orical SDCERS - Unit	fied Port District 1
Valuation			Beginning-of-Year	Gain/(Loss)
<u>Date</u>		Gain/(Loss)	<b>Actuarial Liabilities</b>	% of Liability
6/30/1999	\$	3,601,033	\$ 81,632,570	4.4%
6/30/2000		15,094,373	89,808,543	16.8%
6/30/2001		(2,899,896)	97,159,852	-3.0%
6/30/2002		(20,288,699)	123,125,659	-16.5%
12/31/2002	1	(11,097,105)	140,196,959	-7.9%
6/30/2003		(10,248,435)	137,824,047	-7.4%
6/30/2004		(2,070,099)	154,299,669	-1.3%
6/30/2005		(552,547)	175,366,198	-0.3%
6/30/2006		20,138,814	198,071,900	10.2%
6/30/2007		2,994,479	220,637,279	1.4%
6/30/2008		(1,999,505)	246,538,326	-0.8%
6/30/2009		(44,607,050)	267,036,729	-16.7%
6/30/2010		(8,831,078)	288,698,145	-3.1%
6/30/2011		(388,359)	310,467,297	-0.1%
6/30/2012		(7,152,892)	354,837,169	-2.0%
6/30/2013		5,648,661	382,013,160	1.5%
6/30/2014		5,568,248	410,026,471	1.4%
6/30/2015		6,000,467	433,271,687	1.4%
6/30/2016		(4,288,969)	453,773,528	-0.9%
6/30/2017		4,603,012	504,763,128	0.9%
6/30/2018		1,384,171	539,060,501	0.3%

<sup>1</sup> Airport Authority split as of December 31, 2002.



### **SECTION IV – CONTRIBUTIONS**

In the process of evaluating the financial condition of any pension plan, the actuary analyzes the assets and liabilities to determine what level (if any) of contributions is needed to achieve and maintain an appropriate funded status of a plan. Typically, the actuarial process will use an actuarial funding method that attempts to create a pattern of contributions that is both stable and predictable.

The actuarial funding methodology employed is the Entry Age Normal (EAN) actuarial funding method. Under the funding method, there are three components to the total contribution: the normal cost, an amortization payment on the unfunded actuarial liability, and the expected administrative expenses. The normal cost for an individual employee is the ratio of their present value of future benefits to present value of future salaries at entry age, multiplied by their valuation salary. The gross normal cost rate for each sub-group is determined by dividing the sum of the individual normal costs by the total valuation salary for that sub-group. The gross normal cost rate is then reduced by the average employee contribution rate to determine the employer normal cost rate. Finally, the employer normal cost rate for each sub-group is multiplied by that group's projected FY 2020 payroll to determine the normal cost component of the FY 2020 ADC.

The EAN actuarial liability is the Plan's total present value of future benefits minus the total present value of future normal costs. The actuarial value of assets is allocated to each sub-group based on the proportion of the EAN actuarial liability for that sub-group. The difference between the EAN actuarial liability and the actuarial value of assets is the unfunded actuarial liability. The UAL for FY 2020 is to be amortized over several different periods. Table IV-2 shows the outstanding balance, the FY 2020 payment and the remaining amortization period for each of these components. If necessary, there is an additional UAL cost component to ensure that there is no negative amortization in aggregate in any year.

In January 2015, the Board voted to account for expected administrative expenses explicitly in the actuarially determined contribution (ADC). The administrative expense component is \$819,488 for FY 2020 (assuming payment at the beginning of the year). This amount is assumed to increase by 2.5% per year.

In September 2017, the Board adopted a five-year layering method for the 2009 experience loss amortization base, in order to improve the projected stability of future employer contributions. Details are shown in Table IV-2 of this section.

Table IV-1 on the following page shows how the Unified Port District's contribution rate for SDCERS for FY 2020 is developed.



### **SECTION IV - CONTRIBUTIONS**

# Table IV-1 SDCERS - Unified Port District Development of the UPD's Contribution as of June 30, 2018 for FY 2020 (dollars in millions)

		W	EIGHTED				No	n-Safety								Safety		
				,	Veighted			Misc		Misc			W	eighted	Saf	ety Old	S	afety
		TO	TAL UPD		Total	General	(	CLASSIC	]	PEPRA	Ex	ecutives		Total	_	Plan	PI	EPRA
1.	Total Normal Cost Rate as of June 30, 2018		25.78%		22.20%	25.03%		9.44%		11.96%		21.16%		31.84%		3.29%		3.24%
2.	Member Contribution Rate as of June 30, 2018		10.19%		8.26%	9.91%		0.00%		6.59%		9.23%		13.45%		2.89%	14.88%	
3.	Employer Normal Cost Rate as of June 30, 2018 (1-2)		15.59%		13.94%	15.12%		9.44%		5.37%	1	1.93%		18.39%	2	0.40%	13	3.36%
4.	Actuarial Liability	\$	577.8	\$	368.6	\$ 338.5	\$	0.8	\$	0.0	\$	29.3	\$	209.2	\$	208.0	\$	1.2
5.	Actuarial Assets	\$	428.6	\$	273.4	\$ 251.1	\$	0.6	\$	0.0	\$	21.8	\$	155.2	\$	154.3	\$	0.9
6.	Total Unfunded Actuarial Liability (UAL) (4-5) $^{\rm 1}$	\$	149.2	\$	95.2	\$ 87.4	\$	0.2	\$	0.0	\$	7.6	\$	54.0	\$	53.7	\$	0.3
7.	Preliminary FY20 UAL amortization <sup>1</sup>	\$	13.3	\$	8.5	\$ 7.8	\$	0.0	\$	0.0	\$	0.7	\$	4.8	\$	4.8	\$	0.0
8.	Negative Amortization Test for FY20																	
	a. Total UAL on 6/30/18 less FY19 UAL payment	\$	136.9	\$	87.3	\$ 80.2	\$	0.2	\$	0.0	\$	7.0	\$	49.6	\$	49.3	\$	0.3
	b. Interest on 8a. To 6/30/19	\$	8.9	\$	5.7	\$ 5.2	\$	0.0	\$	0.0	\$	0.5	\$	3.2	\$	3.2	\$	0.0
	c. Preliminary FY20 UAL amortization (line 7)	\$	13.3	\$	8.5	\$ 7.8	\$	0.0	\$	0.0	\$	0.7	\$	4.8	\$	4.8	\$	0.0
	d. Negative interest (8b - 8c, not less than zero)	\$	0.0	\$	0.0	\$ 0.0	\$	0.0	\$	0.0	\$	0.0	\$	0.0	\$	0.0	\$	0.0
9.	Total FY20 UAL payment on 7/01/19 (8c + 8d)	\$	13.3	\$	8.5	\$ 7.8	\$	0.0	\$	0.0	\$	0.7	\$	4.8	\$	4.8	\$	0.0
10.	* *	\$	13.7	\$	8.7	\$ 8.0	\$	0.0	\$	0.0	\$	0.7	\$	5.0	\$	4.9	\$	0.0
11.	. Total Expected Payroll for FY20	\$	37.4	\$	23.7	\$ 15.7	\$	3.4	\$	4.3	\$	0.4	\$	13.7	\$	8.5	\$	5.1
12.	. FY20 Normal Cost paid throughout the year	\$	5.4	\$	3.0	\$ 2.4	\$	0.3	\$	0.2	\$	0.0	\$	2.4	\$	1.7	\$	0.7
13.	. FY20 Normal Cost paid at start of year	\$	5.2	\$	2.9	\$ 2.3	\$	0.3	\$	0.2	\$	0.0	\$	2.4	\$	1.7	\$	0.7
14.	. Administrative Expenses paid throughout the year	\$	0.8	\$	0.5	\$ 0.5	\$	0.0	\$	0.0	\$	0.0	\$	0.3	\$	0.3	\$	0.0
15.	. Determination of FY20 ADC %																	
	a. Employer Normal Cost Rate (12 divided by 11)		14.43%		12.50%	15.12%		9.44%		5.37%	1	1.93%		17.75%	2	0.40%	13	3.36%
	b. UAL Rate (line 10 divided by line 11)		36.64%		36.88%	51.26%		0.54%		0.00%	18	80.85%	:	36.22%	5	7.69%	(	).57%
	c. Admin Expense Rate (line 14 divided by line 11)		2.26%		2.19%	2.94%		0.44%		0.24%		8.54%		2.39%		3.46%	(	0.62%
	d. Total employer ADC % (15a + 15b + 15c)		53.33%		51.57%	69.32%		10.42%		5.61%	20	01.33%	:	56.36%	8	1.55%	14	1.54%
16.																		
	<ul> <li>a. FY20 ADC if paid throughout year</li> </ul>	\$	19.9	\$	12.2	 10.8	\$	0.4	\$	0.2	\$	0.8	\$	7.7	\$	7.0	\$	0.7
	<ul> <li>b. FY20 ADC if paid at beginning of year</li> </ul>	\$	19.3	\$	11.8	\$ 10.5	\$	0.3	\$	0.2	\$	0.7	\$	7.5	\$	6.8	\$	0.7

<sup>1</sup> See Table IV-2 for components of these amounts.

Note: Numbers may not add due to rounding.



### **SECTION IV - CONTRIBUTIONS**

Table IV-2 shows information on each layer of the June 30, 2018 UAL.

#### Table IV-2 **SDCERS - Unified Port District** Schedule of Amortization Bases as of July 1, 2018 Used in Development of the UPD's Contribution for FY 2020 Initial July 1, 2018 FY 2020 Remaining FY 2020 Date Amortization Outstanding Outstanding Amortization Amortization Balance (BOY) 1 Type of Base Established **Initial Amount** Balance Years Payment (BOY) Years 1. June 30, 2007 UAL 7/1/2007 \$ 15.953.422 14 \$ 7.867.553 \$ 6,172,101 3 2,125,477 2. Assumption Change 7/1/2008 3,749,736 30 4,422,714 4,398,190 20 295,330 3. Experience Loss 7/1/2008 865,441 15 591,861 515,799 5 110,063 4. Experience Loss 7/1/2009 43,763,842 15 - Layer 1 6,601,180 5,916,597 6 1,069,026 - Layer 2 7 950,270 6,601,180 6,039,235 8 - Layer 3 6.601.180 6,134,462 858,038 - Layer 4 6,601,180 6,210,502 9 784,372 - Layer 5 6,601,180 6,272,588 10 724,208 5. Experience Loss 7/1/2010 8,786,725 15 7,159,576 6,550,096 7 1,030,654 6. Experience Gain 7/1/2011 (488,764)15 (423,594)(393,645) 8 (55,060)7. Plan Change (ERIP) 7/1/2011 9,482,154 20 9.555,374 9,271,435 13 862,426 8. Assumption Change 7/1/2011 10,225,742 30 11,699,534 11,703,841 23 713,849 7/1/2012 9. Experience Loss 6,509,649 15 5,941,256 5,589,635 9 705,958 10. Method Change 7/1/2012 30 24 2,411,525 2,728,225 2,733,703 162,100 11. Experience Gain 7/1/2013 (3,358,988)15 (3,196,541)(3,037,424)10 (350,689)12. Assumption Change 7/1/2013 8,088,814 30 9,035,175 9,066,918 25 523,555 13. Experience Gain 7/1/2014 (5,340,373)15 (5,274,328)(5,053,028)11 (538,660)14. Experience Gain 7/1/2015 (5,825,601)15 (5,930,398)(5,720,715)12 (567,709)7/1/2015 15. Assumption Change 5,479,948 30 5,987,156 6,024,160 27 331,330 16. Experience Loss 4,128,942 15 13 7/1/2016 4,312,414 4,184,271 389,219 17. Assumption Change 7/1/2016 32,900,945 30 35,529,448 35,791,161 28 1,925,005 18. Experience Gain 7/1/2017 (4,479,007)15 (4,781,340)(4,662,575)14 (408,920)19. Assumption Change 7/1/2017 15,033,270 30 16.048.016 16,183,879 29 852,211 20. Experience Gain 7/1/2018 (1,282,116)15 (1,282,116)(1,365,454)15 (113,478)7/1/2018 30

16,228,868

149,224,752 \$

17,283,745

145,809,476

30

892,052

\$ 13,270,628

16,228,868



21. Assumption Change

TOTAL

July 1, 2018 outstanding balance adjusted to the FY 2020 beginning of year (BOY), July 1, 2019.

### SECTION V – COMPREHENSIVE ANNUAL FINANCIAL REPORT INFORMATION

Tables V-1 and V-2 are exhibits required for the System's Comprehensive Annual Financial Report (CAFR). The Government Finance Officers Association (GFOA) recommends showing at least six years of experience in each of these exhibits in the CAFR. Table V-1 presents an analysis of financial experience for the valuation year, and Table V-2 presents the Solvency Test which shows the portion of actuarial liability covered by assets.

The disclosures needed to satisfy the new requirements of Governmental Accounting Standards Board (GASB) Statement Nos. 67 and 68 are contained in our separate GASB 67/68 report as of June 30, 2018, issued on November 16, 2018.

# Table V-1 SDCERS - Unified Port District ANALYSIS OF FINANCIAL EXPERIENCE

Gain and Loss in Actuarial Liability During Years Ended June 30
Resulting from Differences Between Assumed Experience

and Actual Experience

Type of Activity	Y	n (or Loss) for Year ending me 30, 2018
Investment Income	\$	5,097,113
Combined Liability Experience		(3,712,942)
Gain (or Loss) During Year from Financial Experience	\$	1,384,171
Non-Recurring Gain (or Loss) Items (e.g., Contributions, Assumption Changes)		(16,329,721)
Composite Gain (or Loss) During Year	\$	(14,945,550)



### SECTION V - COMPREHENSIVE ANNUAL FINANCIAL REPORT INFORMATION

Table V-2
<b>SDCERS - Unified Port District</b>

### Schedule of Funded Liabilities by Type (\$ in thousands)

	(A)	<b>(B)</b>	(C)					
Valuation Active Date Member		Retirees And	Remaining Active Members'	Reported	Portion of Actuarial Liabilities Covered by Reported Assets			
June 30,	Contributions	Beneficiaries	Liabilities	Assets 1	<b>(A)</b>	<b>(B)</b>	<b>(C)</b>	
2018 5	\$ 22,945	\$ 371,025	\$ 183,875	\$ 428,619	100%	100%	18.84%	
2017 5	23,006	346,947	169,108	400,674	100	100	18.17	
2016 5	22,964	318,513	163,286	375,301	100	100	20.71	
2015 5	21,857	285,175	146,742	357,600	100	100	34.46	
2014	22,613	261,029	149,630	333,229	100	100	33.14	
2013 5	23,744	230,880	155,402	302,322	100	100	30.69	
2012	21,236	218,954	141,824	277,822	100	100	26.53	
2011 5	19,138	207,854	127,845	259,315	100	100	25.28	
2010	21,999	150,188	138,280	233,788	100	100	44.55	
2009	20,784	137,803	130,112	223,879	100	100	50.18	
2008 5	19,397	123,029	124,611	245,580	100	100	82.78	
2007 4	18,374	115,021	113,143	230,585	100	100	85.90	
2006 <sup>3</sup>	16,140	101,542	102,955	203,286	100	100	83.15	
2005	15,122	86,242	96,708	163,691	100	100	64.45	
2004	12,885 2	75,994	86,487	141,375	100	100	60.70	

Actuarial Value of Assets.



<sup>&</sup>lt;sup>3</sup> Reflects contingent liabilities (13<sup>th</sup> check), DROP reserves, and IRC Section 415 limits.
<sup>4</sup> The actuarial liability on June 30, 2007 and after is based on the entry age actuarial funding method. All prior years are based on the projected unit credit actuarial funding method.

<sup>&</sup>lt;sup>5</sup> Reflects revised actuarial and economic assumptions.

### APPENDIX A – MEMBERSHIP INFORMATION

#### Table A-1 **Reconciliation of Member Data Unified Port District Terminated Terminated** Vested **Active** Non-Vested **Disabled** Retired **Beneficiaries DROP Totals** Participants as of 7/1/2017 1,218 New Entrants Returned to Work Vested Terminations (16)Non-Vested Terminations Retirements (2) (5) (2) (13)DROP (8) Disabilities (1) New Continuants New Dissolutions <sup>1</sup> Benefits Ceased<sup>2</sup> (25)(3) (1) (1) (5) (8) (7) Lump Sum Cashout (1) (6) (8) (1) Transfers In/Out

(2)

(1)



Miscellaneous Adjustments

Participants as of 7/1/2018

(3)

1,229

Includes participants who may have previously had a frozen benefit and retired from a different plan.

<sup>&</sup>lt;sup>2</sup> Includes deaths and benefits that were terminated or suspended.

### **APPENDIX A – MEMBERSHIP INFORMATION**

	Гable А-				
SDCERS - 1 Active	Unified l Membe		t		
		me 30, 2018	Jı	me 30, 2017	% Change
<u>Total</u>		<u> </u>			
Count		365		367	-0.5%
Average Current Age		46.6		46.4	0.3%
Average Service		12.3		12.4	-1.3%
Average Pensionable Earnings	\$	97,898	\$	93,700	4.5%
Annual Pensionable Earnings	\$	35,732,609	\$	34,388,006	3.9%
Average Valuation Compensation <sup>1</sup>	\$	97,898	\$	93,700	4.5%
Annual Valuation Compensation <sup>1</sup>	\$	35,732,609	\$	34,388,006	3.9%
Average Service Without Purchased Service		11.8		11.9	-0.9%
Members with Paid Purchased Service		43		48	-10.4%
Members with Any Purchased Service		47		55	-14.5%
Amount of Paid Purchased Service		167		174	-4.1%
Amount of Total Purchased Service		184		207	-11.3%
<u>General</u>					
Count		244		248	-1.6%
Average Current Age		50.2		49.6	1.2%
Average Service		13.4		13.4	0.0%
Average Pensionable Earnings	\$	92,801	\$	88,469	4.9%
Annual Pensionable Earnings	\$	22,643,565	\$	21,940,357	3.2%
Average Valuation Compensation <sup>1</sup>	\$	92,801	\$	88,469	4.9%
Annual Valuation Compensation <sup>1</sup>	\$	22,643,565	\$	21,940,357	3.2%
Average Service Without Purchased Service		12.9		12.8	0.8%
Members with Paid Purchased Service		29		31	-6.5%
Members with Any Purchased Service		32		36	-11.1%
Amount of Paid Purchased Service		115		119	-3.1%
Amount of Total Purchased Service		127		140	-9.1%
<u>Safety</u>					
Count		121		119	1.7%
Average Current Age		39.2		39.9	-1.8%
Average Service		9.9		10.4	-4.8%
Average Pensionable Earnings	\$	108,174	\$	104,602	3.4%
Annual Pensionable Earnings	\$	13,089,044	\$	12,447,649	5.2%
Average Valuation Compensation <sup>1</sup>	\$	108,174	\$	104,602	3.4%
Annual Valuation Compensation <sup>1</sup>	\$	13,089,044	\$	12,447,649	5.2%
Average Service Without Purchased Service		9.4		9.9	-5.1%
Members with Paid Purchased Service		14		17	-17.6%
Members with Any Purchased Service		15		19	-21.1%
Amount of Paid Purchased Service		52		55	-6.3%
Amount of Total Purchased Service		57		68	-15.7%

 $<sup>^{</sup>I}$  The definition of valuation compensation differs from pensionable earnings due to IRS 401(a).



### **APPENDIX A – MEMBERSHIP INFORMATION**

### Table A-3 SDCERS - Unified Port District Non-Active Participant Data

Non-Active Farticipant Data												
		Count			Average Age							
	<u>June 30, 2018</u>	<u>June 30, 2017</u>	%Change	<u>June 30, 2018</u>	<u>June 30, 2017</u>	%Change						
<u>Total</u>												
Retired <sup>1</sup>	445	430	3.5%	68.1	67.8	0.5%						
Disabled	56	60	-6.7%	64.2	65.1	-1.3%						
Beneficiaries	87	87	0.0%	75.0	75.3	-0.4%						
Payee Total	588	577	1.9%	68.8	68.7	0.2%						
DROP Participants	48	51	-5.9%	59.6	58.5	2.0%						
Deferred Vested <sup>2</sup>	276	274	0.7%	51.4	51.0	0.8%						
Vested $< 5 (10)$ yrs svc <sup>3</sup>	163	170	-4.1%									
General												
Retired <sup>1</sup>	348	340	2.4%	70.3	69.9	0.6%						
Disabled	34	39	-12.8%	68.3	68.9	-0.9%						
Beneficiaries	75	76	-1.3%	<u>77.4</u>	77.5	-0.1%						
Payee Total	457	455	0.4%	71.4	71.1	0.4%						
DROP Participants	35	32	9.4%	61.6	61.2	0.7%						
Deferred Vested <sup>2</sup>	229	234	-2.1%	52.7	52.0	1.3%						
Vested < 5 (10) yrs svc <sup>3</sup>	134	140	-4.3%									
<u>Safety</u>												
Retired <sup>1</sup>	97	90	7.8%	60.3	59.8	0.8%						
Disabled	22	21	4.8%	57.9	57.9	0.0%						
Beneficiaries	12	11	9.1%	59.9	60.3	-0.7%						
Payee Total	131	122	7.4%	59.8	59.5	0.5%						
DROP Participants	13	19	-31.6%	54.4	54.0	0.7%						
Deferred Vested <sup>2</sup>	47	40	17.5%	45.1	44.9	0.4%						
Vested $< 5 (10)$ yrs svc <sup>3</sup>	29	30	-3.3%									
Vested < 5 (10) yrs svc	29	30	-3.3%									

<sup>&</sup>lt;sup>1</sup>Includes DROP Participants.



<sup>&</sup>lt;sup>2</sup>Includes all Participants having a contribution balance still on account with SDCERS.

<sup>&</sup>lt;sup>3</sup> 10 years of service required for vesting if terminated prior to December 31, 2002.

### **APPENDIX A – MEMBERSHIP INFORMATION**

### Table A-4 SDCERS - Unified Port District **Non-Active Participant Data**

				ion-metre	i ai ticipani	Dat					
Total Annual Benefit Average Annual Benefit											
	June 30, 2018		<u>Ju</u>	me 30, 2017	%Change	<u>Jun</u>	e 30, 2018	Jun	e 30, 2017	%Change	
<u>Total</u>											
Retired <sup>1</sup>	\$	23,467,215	\$	22,174,324	5.8%	\$	52,735	\$	51,568	2.3%	
Disabled		1,680,937		1,710,685	-1.7%		30,017		28,511	5.3%	
Beneficiaries		1,809,741	_	1,777,733	1.8%		20,802		20,434	1.8%	
Payee Total	\$	26,957,893	\$	25,662,742	5.0%	\$	45,847	\$	44,476	3.1%	
DROP Participants	\$	2,902,075	\$	3,265,134	-11.1%	\$	60,460	\$	64,022	-5.6%	
Deferred Vested <sup>2</sup>	\$	7,101,466	\$	6,249,214	13.6%	\$	25,730	\$	22,807	12.8%	
<u>General</u>											
Retired <sup>1</sup>	\$	16,072,071	\$	15,204,985	5.7%	\$	46,184	\$	44,721	3.3%	
Disabled		728,204		826,796	-11.9%	·	21,418		21,200	1.0%	
Beneficiaries		1,521,023		1,525,202	-0.3%		20,280		20,068	1.1%	
Payee Total	\$	18,321,297	\$	17,556,983	4.4%	\$	40,090	\$	38,587	3.9%	
DROP Participants	\$	1,886,967	\$	1,574,513	19.8%	\$	53,913	\$	49,204	9.6%	
Deferred Vested <sup>2</sup>	\$	5,590,036	\$	5,313,522	5.2%	\$	24,411	\$	22,707	7.5%	
<u>Safety</u>											
Retired <sup>1</sup>	\$	7,395,145	\$	6,969,339	6.1%	\$	76,239	\$	77,437	-1.5%	
Disabled	-	952,733	_	883,889	7.8%	,	43,306	-	42,090	2.9%	
Beneficiaries		288,718		252,532	14.3%		24,060		22,957	4.8%	
Payee Total	\$	8,636,597	\$	8,105,760	6.5%	\$	65,928	\$	66,441	-0.8%	
DROP Participants	\$	1,015,108	\$	1,690,621	-40.0%	\$	78,085	\$	88,980	-12.2%	
Deferred Vested <sup>2</sup>	\$	1,511,430	\$	935,692	61.5%	\$	32,158	\$	23,392	37.5%	



Includes DROP Participants.

Includes all Participants having a contribution balance still on account with SDCERS. Annual benefit for Deferred Vested Participants is the total contribution balance in account as of the valuation date.

### **APPENDIX A – MEMBERSHIP INFORMATION**

#### Table A-5 **SDCERS - Unified Port District** Distribution of Active Members (Excludes DROP Participants) as of June 30, 2018 **Total UPD** Years of Service **Total** Average Under 1 1 to 4 5 to 9 10 to 14 15 to 19 20 to 24 25 to 29 30 to 34 35 to 39 40 and up Count Salary Age 5 \$ 85,347 Under 25 3 2 25 to 29 4 12 16 87,470 \_ 27 91,393 30 to 34 3 6 13 5 35 to 39 4 6 8 24 3 45 94,071 \_ 103,615 40 to 44 10 24 21 66 45 to 49 4 4 2 22 25 10 3 70 105,735 50 to 54 4 3 16 9 8 94,946 16 58 55 to 59 2 2 13 3 3 45 95,051 1 11 10 60 to 64 7 6 7 26 106,372 65 to 69 5 104,692 1 3 1 2 70 and up 68,303 **Total Count** 30 61 27 110 84 35 14 4 365 \$ 98,567 Avg. Salary \$ 101,176 \$ 88,388 \$ 95,219 \$ 92,771 \$ 104,546 \$ 116,009 \$ 106,714 \$ 109,570 \$ \$



### **APPENDIX A – MEMBERSHIP INFORMATION**

## Table A-6 SDCERS - Unified Port District

Retirees (Includes DROP Participants), Disabled, and Beneficiaries Tabulated by Attained Age/Benefit Effective Date

	Total UPD											
					Age	;						
Plan Year	Under 50	50 to 54	55 to 59	60 to 64	65 to 69	70 to 74	75 to 79	80 to 84	85 to 89	90 and up	Total	
Pre-1999	-	4	4	2	6	5	15	12	16	9	73	
1999	-	1	-	1	1	1	1	3	1	1	10	
2000	-	1	-	-	-	6	1	5	1	3	17	
2001	1	1	1	-	-	1	6	-	2	1	13	
2002	-	-	1	2	1	10	4	2	-	-	20	
2003	-	-	-	-	1	5	7	1	1	-	15	
2004	1	-	-	-	3	7	8	4	1	-	24	
2005	-	-	-	3	4	10	2	-	-	-	19	
2006	-	1	-	3	3	9	2	1	-	-	19	
2007	-	-	-	1	9	15	2	1	2	-	30	
2008	-	-	1	2	6	8	2	1	-	-	20	
2009	1	-	1	5	7	16	3	-	-	-	33	
2010	1	-	4	4	4	8	-	-	-	-	21	
2011	-	1	14	22	19	10	1	2	1	-	70	
2012	-	-	1	6	10	2	2	-	1	2	24	
2013	-	-	6	10	2	3	-	-	1	-	22	
2014	1	8	9	6	9	2	-	-	-	1	36	
2015	-	8	4	9	8	1	2	-	-	-	32	
2016	-	3	8	11	1	-	-	1	1	-	25	
2017	-	10	4	15	2	1	2	-	2	-	36	
2018	2	5	7	8	3	-	2	1	1	-	29	
Total	7	43	65	110	99	120	62	34	31	17	588	

Average Age at Retirement/Disability58.3Average Current Age68.8Average Annual Pension\$ 45,847



### APPENDIX A – MEMBERSHIP INFORMATION

### **Data Assumptions and Practices**

In preparing our data, we relied on information supplied by the SDCERS' staff. This information includes, but is not limited to, plan provisions, employee data, and financial information. Our methodology for obtaining the data used for the valuation is based upon the following assumptions and practices:

- Benefit service for Actives and Inactives was calculated using "SDCERS Srv Credit." An
  adjusted date of hire is retroactively calculated from the valuation date based on benefit
  service. Purchased Service that has been paid for is already included in the "SDCERS Srv
  Credit" field. Purchased Service that has been contracted for, but not paid as of the valuation
  date is assumed to be paid in full, and this service will be reflected in the projected benefit.
- Valuation Salary will be the maximum of "Current Fiscal Year Pensionable Salary" and an annualized last pay period "Pensionable Salary," carried forward with assumed salary increases. Historical salaries, "1 Yr Prior Fiscal Year Pensionable Salary," "2 Yr Prior Fiscal Year Pensionable Salary," "3 Yr Prior Fiscal Year Pensionable Salary," and "4 Yr Prior Fiscal Year Pensionable Salary," are considered in the calculation of the projected benefit.
- Actives with "Employment Type" equal to "Half Time" or "3/4 Time" are assumed to accrue service based on employment type (i.e., ½ year, ¾ year) for each future plan year; therefore, Valuation Salary is adjusted to a full time equivalent.
- "Contrib Rate" was updated to reflect the new contribution rates for active PEPRA employees. If the "Contrib Rate" was not provided, the prior year contribution for the member was used.
- For accounts having duplicate records in the Actives and Inactives by Social Security Number, the information from the latest payroll date is regarded as most up to date. The other record is treated as out of date and invalid.
- Records on the provided "Member" file are considered to be Active if they have no "Death Date," no "Separation Date," do not have a retiree record and they received pay in the last pay period (Last Pay Period = 26 or 27) of the current FY.
- Records on the "Member" file are considered to be Inactive if they do not have a "Death Date," do not have a retiree record, and either have a "Separation Date" or have a "Last Pay Period" earlier than the last pay period of the current FY.
- For Inactives, the "Highest Pensionable Salary" as provided in a supplemental file was used for calculating projected benefits as applicable. If a participant was not provided in the supplemental file, the maximum of the annualized pay over the prior year and the last four fiscal years' pensionable salaries was used.



### APPENDIX A – MEMBERSHIP INFORMATION

- We assume that any active member found in the inactive data last year has returned to work and should be valued as active.
- Records on the "Payee" file are considered in pay status if their benefit is not suspended.
- For duplicate records (based on SSN and Benefit Type) in the payee file, records having the same plan and same benefit type but different benefit amounts, we have added those benefit amounts together.
- Pension Benefit for retirees for each plan was calculated by summing "Monthly Pension," "Monthly Annuity," "COLA Annuity," "Surv Spouse Annuity," and "COLA Pension" and subtracting "DRO Reduction Amt." The "DRO Reduction Amt" field is mainly for Qualified Domestic Relations Order purposes. The "13<sup>th</sup> Check Supplement Amount" field is added as an annual benefit and the "Corbett Supplement" is annualized for new retirees in the City only. It is assumed the payment is annual for retirees already in pay status prior to this valuation.
- Members retiring since the prior valuation date and not having a "13<sup>th</sup> Check Supplement Amount" will have their projected "13<sup>th</sup> Check Supplement Amount" calculated assuming \$30 multiplied by the "13th Check Supplement Years," provided they are eligible based on "13th Check Supplement Years."
- Payees' "COLA Pension" and "Star COLA Pension" do not include a COLA as of July 1, 2018. These COLA increases were provided in a supplemental file and incorporated into the benefit amounts.
- Members may retire and receive benefits from multiple plans (e.g., a Unified Port District member could have also worked for the Airport Authority); we will value each Member's blended benefit individually. This will result in the counts being slightly higher than actual counts due to people having more than one benefit payable from multiple plans.
- We assume any retiree found in last year's "Payee" file and not in this year's file has died without a beneficiary and should be removed from the valuation data.
- We assume all deceased retirees with payments continuing to a beneficiary have already been accounted for in the "Payee" file.
- We exclude any payee receiving \$0.00 from a blended benefit plan.
- The Final 415 Regulations were used to calculate the present value of Member benefits over the Internal Revenue Service Code 415 Benefit Limits.



### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

### A. Actuarial Assumptions

The SDCERS Board has the authority to select economic and demographic assumptions for the plan. The investment return, inflation, and COLA assumptions reflect the results of an economic experience study performed by Cheiron and presented to the SDCERS Board in September 2017. All other assumptions reflect the results of a full experience study performed by Cheiron covering the period July 1, 2010 through June 30, 2015, and adopted by the SDCERS Board in September 2016.

### 1. Investment Return

SDCERS' assets are assumed to earn 6.50% net of investment expenses.

### 2. Inflation Rate

An inflation assumption of 3.05% compounded annually is used for projecting the total annual payroll growth for amortization of the UAL.

### 3. Administrative Expense

Administrative expenses are assumed to be \$819,488 for FY 2020 (assuming payment at the beginning of the year), increasing by 2.50% annually.

#### 4. Interest Credited to Member Contributions

6.50%, compounded annually.

### **5.** Salary Increase Rate

Inflation component: 3.05%

The additional merit component:

Table B-1									
Years of Service									
at Valuation Date	<u>General</u>	<b>Safety</b>							
0	5.00%	8.00%							
1	4.00%	7.00%							
2	3.00%	6.00%							
3	2.00%	3.50%							
4	1.00%	2.00%							
5+	0.50%	0.50%							



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

#### 6. Cost-of-Living Increase in Benefits

Assumed to be 1.9% per annum, compounded.

## 7. COL Annuity Benefit

For both active and terminated vested Members, the actuarial liability for the COL annuity benefit is valued by adding one-sixth of accumulated member contribution accounts. For active Members, a 2.5% load is applied on the normal cost for future member contributions. For PEPRA Participants, the normal cost of the COL annuity benefit is equal to one-sixth of the employee contribution rate.

Members of the Miscellaneous Plan who are not New Members under PEPRA are assumed to not receive a COL annuity benefit.

#### 8. Member Refunds

All or part of the employee contribution rate is subject to potential "offset" by the employer. That "offset" and the related accumulated interest are not to be refunded to employees at termination. However, such offsets are not directly reflected in either the employee contributions or related refund calculations.

100% of non-vested and 0% of vested deferred Members is assumed to elect a refund of Member contributions at termination.



## APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

#### 9. Rates of Termination

Table B-2							
	SDCERS - Unified Port District						
	ates of Termina						
	Service General Safety						
0	11.00%	14.00					
1	10.00	12.00					
2	9.00	10.00					
3	8.00	8.00					
4	7.00	5.00					
5	6.50	4.25					
6	6.00	4.25					
7	5.50	4.25					
8	5.25	4.25					
9	5.00	4.25					
10	4.75	4.00					
11	4.75	4.00					
12	4.75	4.00					
13	4.75	4.00					
14	4.75	4.00					
15	4.50	3.75					
16	4.50	3.75					
17	4.50	3.75					
18	4.50	3.75					
19	4.50	3.75					
20+	4.25	3.50					

10% of terminating employees, with 5+ years of service at termination (10+ years of service if terminated prior to December 31, 2002), are assumed to subsequently work for a reciprocal employer and receive 3.55% pay increases per year.

No terminations are assumed once retirement eligible.



## APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS

## 10. Rates of Disability

Table B-3 SDCERS - Unified Port District Rates of Disability at Selected Ages							
<u>Age</u>	Age General Safety						
20	0.01%	0.15%					
25	0.02	0.18					
30	0.03	0.20					
35	0.04	0.27					
40	0.05	0.37					
45	0.08	0.47					
50	0.15	0.57					
55	0.20	0.67					
60	0.30						

75% of the General disabilities and 90% of the Safety disabilities are assumed to be industrial disability retirements. Non-industrial disability retirement is subject to a service requirement.



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

#### 11. Rates of Mortality for Active Lives

Active Members use the CalPERS Pre-Retirement Mortality Table base rates from the CalPERS January 2014 Experience Study, projected 20 years from the 2009 base year using a variation of Scale MP-2015 from the Society of Actuaries. The scale was modified using the Society of Actuaries' model implementation tool with rates converging to the ultimate rate in 2019 (instead of 2029) and an ultimate rate of improvement of 0.75% (instead of 1.0%) up to age 85 and decreasing to 0.60% (instead of 0.85%) at age 95.

Sample rates are as follows (including mortality improvement projection):

Table B-4 SDCERS - Unified Port District Rates of Mortality for Active Lives at Selected Ages				
	General an	nd Safety		
<u>Age</u>	<b>Male</b>	<u>Female</u>		
20	0.02%	0.02%		
25	0.03	0.02		
30	0.04	0.02		
35	0.05	0.03		
40	0.06	0.04		
45	0.09	0.06		
50	0.13	0.09		
55	0.21	0.14		
60	0.31	0.19		
65	0.42	0.27		
70	0.58	0.38		

50% of active Member deaths for Safety Members are assumed to be industrial deaths and all active Member deaths for General Members are assumed to be non-industrial deaths.



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

#### 12. Rates of Mortality for Retired Healthy Lives & Terminated Vested Members

Retired healthy and terminated vested Members use the CalPERS Post-Retirement Healthy Mortality Table base rates from the CalPERS January 2014 Experience Study, with a 10% increase to female rates, projected 20 years from the 2009 base year using a variation of Scale MP-2015 from the Society of Actuaries. The scale was modified using the Society of Actuaries' model implementation tool with rates converging to the ultimate rate in 2019 (instead of 2029) and an ultimate rate of improvement of 0.75% (instead of 1.0%) up to age 85 and decreasing to 0.60% (instead of 0.85%) at age 95.

Sample rates are as follows (including mortality improvement projection):

Table B-5 SDCERS - Unified Port District Rates of Mortality for Retired Healthy Lives at Selected Ages							
Age <u>Male</u> <u>Female</u>							
40	0.09%	0.09%					
45	0.18	0.19					
50	0.42	0.46					
55	0.54	0.45					
60	0.71	0.50					
65	0.88	0.67					
70	1.44	1.13					
75	2.42	1.98					
80	4.30	3.38					
85	7.76	6.13					
90	13.54	11.42					



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

### 13. Rates of Mortality for Retired Disabled Lives

Disabled Members use the CalPERS Work-Related Disability Mortality Table base rates from the CalPERS January 2014 Experience Study, projected 20 years from the 2009 base year using a variation of Scale MP-2015 from the Society of Actuaries. The scale was modified using the Society of Actuaries' model implementation tool with rates converging to the ultimate rate in 2019 (instead of 2029) and an ultimate rate of improvement of 0.75% (instead of 1.0%) up to age 85 and decreasing to 0.60% (instead of 0.85%) at age 95.

Sample rates are as follows (including mortality improvement projection):

Table B-6 SDCERS - Unified Port District Rates of Mortality for Disabled Lives at Selected Ages							
<u>Age</u>	Age <u>Male</u> <u>Female</u>						
40	0.19%	0.17%					
45	0.26	0.24					
50	0.42	0.42					
55	0.54	0.41					
60	0.75	0.54					
65	1.19	0.86					
70	1.80	1.44					
75	3.11	2.42					
80	5.41	4.14					
85	8.55	6.64					
85	13.54	10.38					



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

#### 14. Rates of Retirement

Rates of Retirement are shown in the table below. Retirement rates include both service retirements and entry into DROP.

Table B-7 SDCERS - Unified Port District Rates of Retirement by Service Years							
	Miscellaneous						
		al Plans		A Plan		y Plans	
g .	Prior to	Age 62 or	Prior to	Age 62 or	Prior to	Age 55 or	
Service	<u>age 62</u>	greater	age 62	greater	<u>age 55</u>	greater	
5-9		33.0%	16.5%	33.0%		9.0%	
10		40.0	20.0	40.0		40.0	
11		40.0	20.0	40.0		40.0	
12		40.0	20.0	40.0		40.0	
13		40.0	20.0	40.0		40.0	
14		40.0	20.0	40.0		40.0	
15		42.5	21.25	42.5		40.0	
16		42.5	21.25	42.5		40.0	
17		42.5	21.25	42.5		40.0	
18		42.5	21.25	42.5		40.0	
19		42.5	21.25	42.5		40.0	
20	40.5	50.0	40.5	50.0	45.0	50.0	
21	33.3	50.0	33.3	50.0	35.0	50.0	
22	35.1	50.0	35.1	50.0	40.0	50.0	
23	36.9	50.0	36.9	50.0	45.0	50.0	
24	38.7	50.0	38.7	50.0	50.0	50.0	
25	40.5	50.0	40.5	50.0	55.0	60.0	
26	42.3	50.0	42.3	50.0	60.0	60.0	
27	44.1	50.0	44.1	50.0	65.0	60.0	
28	45.9	50.0	45.9	50.0	70.0	60.0	
29	47.7	50.0	47.7	50.0	75.0	60.0	
30	49.5	50.0	49.5	50.0	100.0	100.0	
31	51.3	50.0	51.3	50.0	100.0	100.0	
32	53.1	50.0	53.1	50.0	100.0	100.0	
33	54.9	50.0	54.9	50.0	100.0	100.0	
34	56.7	50.0	56.7	50.0	100.0	100.0	
35+	100.0	100.0	100.0	100.0	100.0	100.0	

All members are assumed to retire at the later of current age or age 70, regardless of service.

For terminated vested Members, we assume that retirement will occur provided they have at least five years of service (at least ten years of service if terminated prior to December 31, 2002) on the later of attained age or:

General Members: Earlier of age 62 (52 if PEPRA) or age 55 and 20+ years of service.

Safety Members: Earlier of age 55 (50 if PEPRA) or age 50 and 20+ years of service (only if hired before January 1, 2010).



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

### 15. Family Composition

80% of men and 55% of women were assumed married at retirement. A female spouse is assumed to be three-years younger than her male spouse.

Actual data is used for current pensioners, if available.

## 16. Member Contributions for Spousal Continuance

All active Members contribute towards a 50% survivor continuance. However, Members who are unmarried at retirement may either be refunded that specific part of their contributions, or they may leave such contributions on account and receive an incremental benefit that is the actuarial equivalent of such contributions.

#### 17. Deferred Member Benefit

The benefit was estimated based on information provided by SDCERS staff. The data used to value the estimated deferred benefit were date of birth, date of hire, date of termination, and last pay. Based on the data provided, service credit, highest average salary, and deferred retirement age were estimated. The estimates were used to compute the retirement benefit, upon which the liabilities are based. For those participants without sufficient data or service, accumulated participant contribution balances, with interest, were used as the actuarial liability.

### 18. DROP Account Balances

For DROP participants still working, the liability for the account balances in the asset information received from SDCERS staff was adjusted to assume average commencement in 2½ years and an interest crediting rate of 2.0%. Thereafter, it was assumed the account balance would be converted to an annuity at an interest rate of 2.8% over an average period of 10 years. The 10-year period was selected to average among the available DROP payment elections, including a lump sum, life expectancy, and 20 years. The liability for pre-2006 DROP account balances still left on account was valued assuming they would be paid out until age 70½, with an interest crediting rate of 2.0%. The liability for the remaining account balances was adjusted based on the DROP annuity rate in effect at the Member's benefit effective date.

These adjustments are applied to the DROP account balance values provided in the financial statements. The account balance liability is allocated to each individual Tier (e.g., General) based on the total amount of the DROP account balances for that Tier in the valuation data.



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

#### 19. Other

The contribution requirements and benefit values of a plan are calculated by applying actuarial assumptions to the benefit provisions and Member information furnished, using the actuarial funding methods described in this report.

Actual experience of SDCERS will not coincide exactly with assumed experiences, regardless of the choice of the assumptions, the skill of the actuary, or the precision of the many calculations made. Each valuation provides a complete recalculation of assumed future experience and takes into account all past differences between assumed and actual experience. The result is a continual series of adjustments to the computed contribution rate. From time to time it becomes appropriate to modify one or more of the assumptions to reflect experience trends, but not random year-to-year fluctuations.

#### 20. Changes Since Last Valuation

In September 2017, the SDCERS Board voted to reduce the discount rate from 6.75% to 6.50% for the 2018 valuation.

Effective January 1, 2019, the DROP interest crediting rate used to value the liability for account balances is increased from 2.0% to 2.7%, and the DROP annuity rate is increased from 2.8% to 3.0%, to reflect the Board's adoption of these rates at its November 2018 meeting.

#### **B.** Actuarial Methods

#### 1. Actuarial Funding Method

The Entry Age Normal funding method was used for active employees, whereby the normal cost rate is computed as the average level annual percent of pay required to fund the retirement benefits for all Members between their dates of hire and assumed dates of retirement. The EAN actuarial liability is the difference between the Plan's total present value of future benefits and the present value of future normal costs, calculated for each sub-group (e.g., General). The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets, and is allocated to each sub-group based on its liability.

The unfunded actuarial liability is amortized by annual payments. The payments are determined so that they will be a level percentage of pay, assuming payroll increases 3.05% per year. The UAL is amortized over different closed periods depending on the source of the loss. The entire UAL as of June 30, 2007 is amortized over 14 years. Subsequent gains and losses are amortized over 15 years, changes in assumptions over 30 years, and changes in benefits over 20 years (or period over which benefit changes are paid, if shorter). Funding surplus, if any, is amortized over 30 years.



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

Effective with the June 30, 2017 valuation, the remaining balance of the 2009 experience loss was re-amortized using a five-year layering approach, in which one-fifth of the remaining balance continues to be amortized over the same period, while each additional one-fifth is amortized over an additional year. For details, see Table IV-2.

Finally, if necessary, there is an additional UAL cost component to ensure that there is no negative amortization in any year.

Expected administrative expenses are included in the actuarially determined contribution (ADC). The administrative expense component is \$819,488 for FY 2020 (assuming payment at the beginning of the year). This amount is assumed to increase by 2.50% per year.

## 2. Asset Valuation Method

For the purposes of determining the Unified Port District's actuarially determined contribution to SDCERS, we use a smoothed actuarial value of assets. The asset smoothing method dampens the volatility in asset values that could occur because of the fluctuations in market conditions. Use of an asset smoothing method is consistent with the long-term nature of the actuarial valuation process. Assets are assumed to be used exclusively for the provision of retirement benefits and expenses.

The actuarial value of assets is equal to 100% of the *expected actuarial value of assets\** plus 25% of the difference between the current market value of assets and the expected actuarial value of assets. In no event will the actuarial value of assets ever be less than 80% of the market value of assets nor greater than 120% of the market value of assets.

## 3. Changes Since Last Valuation

None.

<sup>\*</sup> The expected actuarial value of assets is equal to the prior year's actuarial value of assets increased with actual contributions made, decreased with actual disbursements made, all items (prior assets, contributions and disbursements) further adjusted with expected investment returns for the year.



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#### APPENDIX C – SUMMARY OF PLAN PROVISIONS

In 1963, the San Diego Unified Port District (UPD) contracted with the City of San Diego to have its employees participate in the City's SDCERS-administered retirement plan. In 2002, the voters of the City of San Diego voted to add section 149 to the City Charter, allowing public agencies to contract directly with SDCERS to participate in the SDCERS trust fund, and to have SDCERS administer the retirement benefits established by each contracting employer. Pursuant to Charter section 149, the Port has contracted directly with SDCERS to administer the retirement plan for its employees since January 1, 2003. The change in contracting parties brought about by this Charter amendment did not affect any rights or benefits that UPD employees earned before 2003.

## 1. Membership Requirement

Membership is mandatory from the first day of employment for all Safety Members and for General Members hired before January 1, 2009. (§0103) For Miscellaneous Members hired on or after January 1, 2009, the Member is a participant for purposes of establishing reciprocity, but does not begin earning service credit until the 1<sup>st</sup> day of their 6<sup>th</sup> year of employment (§0102). Any new employee who becomes a member on or after January 1, 2013 is subject to the provisions of California Public Employees' Pension Reform Act of 2013 (PEPRA). (California Government Code Section 7522 et seq. and Assembly Bill (AB) 197)\*

## 2. Monthly Compensation Base for Benefits

Highest one-year average for General Members hired before October 1, 2006, and Safety Members hired before January 1, 2010. For General Members hired on or after October 1, 2006, and all Miscellaneous Members, highest three-year average. (§0102)

For Safety Members hired on or after January 1, 2010, the highest three-year average during his or her final three-year period while contributing to the Plan. (§0102 and Amendment 1)

For Miscellaneous Members and Safety Members hired on or after January 1, 2013, the highest consecutive 36 months, divided by 36. (Gov. Code §7522.32)

Subject to a 10% increase for General Members who joined the SDCERS plan before November 9, 2001 and were contributing to the Plan on January 1, 2002 and all Safety Members, if the Member elects such increase in lieu of an increased benefit formula.

<sup>\*</sup> All "§" references are to the Unified Port District Plan Document.



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#### APPENDIX C – SUMMARY OF PLAN PROVISIONS

#### 3. Service Retirement

### **Eligibility**

#### General Members:

Age 62 with five years of service (excludes five year permissible purchased service), or age 55 with 20 years of service. Miscellaneous Members begin earning service credit during their sixth year of employment (§0300). For Miscellaneous Members hired on or after January 1, 2013, age 52 with five or more years of earned service. (Gov. Code §7522.20)

### Safety Members:

For Safety Members hired before January 1, 2010, age 55 with five years of service (excludes five year permissible purchased service), or age 50 with 20 years of service. For Safety Members hired on or after January 1, 2010, age 55 with five years of service (excludes five year permissible purchased service), or any age with 30 years of service with the UPD (§0301). For Safety Members hired on or after January 1, 2013, age 50 with 5 or more years of earned service. (Gov. Code §7522.25)

#### Benefit

#### General Members:

For General Members hired before November 10, 2001, choice of (1) formula in place on December 31, 2001 with 10% increase in Final Average Compensation, (2) "Andrecht" formula effective as of January 1, 2002, or (3) "2.5% at 55" multiplier with a benefit cap of 90% of Final Average Compensation (§0300(g)).

For General Members hired on or after November 10, 2001 and before January 1, 2009, "2.5% at 55" multiplier with a benefit cap of 90% of Final Average Compensation (§0300(h)).

For Miscellaneous Members hired on or after January 1, 2009, the formula is (not to exceed 90% of final compensation): (1) for years 1-5 of service credit, 0.75% of Final Compensation per year; (2) for years 6-10 of service credit, 1% of Final Compensation per year; (3) for years 11-15 of service credit, 1.25% of Final Compensation per year; and (4) beginning with service credit year 15, 1.5% of Final Compensation per year (§0301(g)).

Executive General Members hired before January 1, 2009 receive "3% at 55" multiplier without an increase in Final Average Compensation. (§0300)

Executive Members who take office on or after January 1, 2013 - a blended benefit based on their two categories of service. (§0300)



#### APPENDIX C – SUMMARY OF PLAN PROVISIONS

#### Safety Members:

For Safety Members hired before January 1, 2010 choice of formula in place on December 31, 2001 with a 10% increase in Final Average Compensation or "Andrecht" 3% formula without increases in Final Average Compensation. Effective April 1, 2004, there is a benefit cap of 90% of Final Average Compensation.

Safety Members hired on or after January 1, 2010 receive a 3% multiplier without an increase in Final Average Compensation, not to exceed 90% of final compensation.

Safety Members hired on or after January 1, 2013 receive 2% per year of service at age 50, increasing to 2.7% at age 57, not to exceed 90% of final compensation. (Gov. Code §7522.25)

For all employees, there is an additional benefit equal to the annuitized Member COL Annuity contributions at retirement date.

In all cases, there is an integration feature which provides for 2/3 of the formula multiplier on the first \$400 of monthly Final Average Compensation. The 2/3 equals the Social Security integration factor.

Table C-1 SDCERS - Unified Port District Member Service Retirement Accrual Factors							
	General Members hired prior to 1/1/2009 Safety						
<u>Age</u>	Pre 12/31/2001	<b>Andrecht</b>	Post 4/1/2004	<b>Management</b>	Pre 12/31/2001	<b>Andrecht</b>	
50					2.50%	3.00%	
51					2.54%	3.00%	
52					2.58%	3.00%	
53					2.62%	3.00%	
54					2.66%	3.00%	
55	2.00%	2.25%	2.50%	3.00%	2.70%	3.00%	
56	2.00%	2.25%	2.60%	3.00%	2.70%	3.00%	
57	2.00%	2.25%	2.70%	3.00%	2.70%	3.00%	
58	2.00%	2.25%	2.80%	3.00%	2.70%	3.00%	
59	2.08%	2.25%	2.90%	3.00%	2.70%	3.00%	
60	2.16%	2.30%	3.00%	3.00%	2.70%	3.00%	
61	2.24%	2.35%	3.00%	3.00%	2.70%	3.00%	
62	2.31%	2.40%	3.00%	3.00%	2.70%	3.00%	
63	2.39%	2.45%	3.00%	3.00%	2.70%	3.00%	
64	2.47%	2.50%	3.00%	3.00%	2.70%	3.00%	
65 and up	2.55%	2.55%	3.00%	3.00%	2.70%	3.00%	



## APPENDIX C – SUMMARY OF PLAN PROVISIONS

## **GENERAL**:

Table C-2 SDCERS - Unified Port District			
For Vested Members hired before	ned Fort District		
January 1, 2009 who terminated	the accrual factors are		
Prior to January 1, 1997	See Table C-4		
January 1, 1997 - December 31, 2001	Pre 12/31/2001 factors above		
January 1, 2002 - March 31, 2004	Pre 12/31/2001 factors above with 10% increase in Final Average Compensation, Andrecht, or Executives (if applicable)		
April 1, 2004 - Present	Pre 12/31/2001 factors above with 10% increase in Final Average Compensation, Andrecht, Post 4/1/2004 or Executives (if applicable)		

## **SAFETY:**

Table C-3 SDCERS - Unified Port District				
For Vested Members who terminated	the accrual factors are			
Prior to January 1, 2002 See Table C-4				
January 1, 2002 - Present Pre 12/31/2001 factors above with 10%				
increase in Final Average Compensation				
or Andrecht				



#### APPENDIX C – SUMMARY OF PLAN PROVISIONS

Table C-4					
SDCER	SDCERS - Unified Port District				
Pre-1997 <sup>1</sup>	Member Service	e Retirement			
	Accrual Factor	's			
<u>Age</u>	<u>General</u>	<u>Safety</u>			
50		2.00%			
51		2.10%			
52		2.22%			
53		2.34%			
54		2.47%			
55	1.48%	2.62%			
56	1.55%	2.62%			
57	1.63%	2.62%			
58	1.72%	2.62%			
59	1.81%	2.62%			
60	1.92%	2.62%			
61	1.99%	2.62%			
62	2.09%	2.62%			
63	2.20%	2.62%			
64	2.31%	2.62%			
65 and up	2.43%	2.62%			

<sup>1</sup>Safety Members have the same calculation factors through December 31, 2001

#### **Maximum Benefit**

General Members hired before January 1, 2009: 90% of Final Average Compensation if Post 4/1/2004 factor is chosen.

General Members hired on or after January 1, 2009: 90% of Final Average Compensation

General Executive Members: 90% of Final Average Compensation

Safety Members: 90% of Final Average Compensation

#### **Unmodified Form of Payment**

Monthly payments continued for the life of the Member, with 50% continuance to the eligible surviving spouse, domestic partner, or dependent child under 21 years of age upon Member's death. If there is no eligible spouse at the time of retirement, the Member may receive either a lump sum payment equal to the accumulated surviving spouse contributions or use those contributions to provide a larger annuity. (§0600)

**Note:** Unified Port District employees participate in Social Security.



#### APPENDIX C – SUMMARY OF PLAN PROVISIONS

## 4. Non-Industrial Disability

#### **Eligibility**

Ten years of service. Miscellaneous Members hired on or after January 1, 2009 who do not begin to accrue service credit until their sixth year of employment, must have 10 years of service credit, which means 15 years of Port employment (§0504).

#### Benefit

#### General Members:

For General Members hired before January 1, 2009, the greater of 1.5% per year of service, one-third of final compensation, or the earned service retirement benefit (§0506).

For Miscellaneous Members hired on or after January 1, 2009, the greater of 11% of Final Compensation or earned service retirement benefit (§0507).

#### Safety Members:

Greater of 1.8% per year of service, one-third of final compensation, or the earned service retirement benefit (§0505).

## 5. Industrial Disability

#### **Eligibility**

No age or service requirement for Members hired before January 1, 2009. Miscellaneous Members hired on or after January 1, 2009 must have five years of Port employment to be eligible for an industrial disability benefit (§0500).

#### **Benefit**

#### General Members:

For General Members hired before January 1, 2009, greater of one-third of final compensation, or the earned service retirement benefit, if eligible (§0502).

For Miscellaneous Members hired on or after January 1, 2009, the greater of 11% of Final Compensation or earned service retirement benefit, if eligible (§0503).

#### Safety Members:

Greater of one-half of final compensation, or the earned service retirement benefit (§0501).

## 6. Non-Industrial Death Before Eligible to Retire

Refund of employee contributions with interest plus one month's salary for each completed year of service to a maximum of six months' salary. Miscellaneous Members hired on or



#### APPENDIX C – SUMMARY OF PLAN PROVISIONS

after January 1, 2009 must have five years of Port employment to be eligible for a non-industrial death benefit (§0701).

## 7. Non-Industrial Death After Eligible to Retire for Service

50% of earned benefit payable to eligible surviving spouse, domestic partner, or dependent child under 21 years of age. General Members hired on or after January 1, 2009 must have five years of Port employment to be eligible for a non-industrial death benefit (§0701, §0703).

#### 8. Industrial Death

50% of the final average compensation preceding death, payable to eligible surviving spouse, domestic partner, or dependent child under 21 years of age. Miscellaneous Members hired on or after January 1, 2009 must have five years of Port employment to be eligible for an industrial death benefit.

#### 9. Death After Retirement

## **Maximum Benefit**

Continuance to surviving beneficiary depending on benefit selection made at retirement.

\$2,000 payable in lump sum to the beneficiary or the estate of the retiree (§0708).

#### 10. Withdrawal Benefits

#### **Pre-12/8/76 Hires**

If contributions left on deposit, entitled to earned benefits, commencing any time after eligible to retire.

#### **Post-12/7/76 Hires**

Less than five years of service (ten years of service if employee terminated before December 31, 2002) – Refund of accumulated employee contributions with interest, or may keep deposits with SDCERS and earn additional interest, and use service with a reciprocal system to establish eligibility for earned benefits upon concurrent retirement from reciprocal system. (§0205, 0401).

#### **All Members**

Five or more years of service (ten or more years of service if employee terminated before December 1, 2002); there will be a one-time Andrecht-related 7% increase in benefit.



#### APPENDIX C – SUMMARY OF PLAN PROVISIONS

## 11.Post-Retirement Cost-of-Living Benefit

General and Safety Members:

Based on changes in Consumer Price Index, to a maximum of 2% per year (§1301).

## 12.COL Annuity

Actuarial equivalent of accumulated contributions in cost-of-living annuity account at time of retirement (§0300).

## 13. Member Contributions

Vary by age at time of entrance into SDCERS (§0200). While a significant portion of these contributions may be "offset," such offsets are not directly reflected in either the employee contributions or related refund calculations. Rates include cost of providing spouse's continuance, cost of providing COL Annuity, and cost of funding final one-year average in lieu of final three-year average (§0102, 0200, 0201).

For General and Safety Members hired prior to January 1, 2013, the current contribution rates have been in place since at least the 2004 valuation. Miscellaneous Plan Members hired prior to January 1, 2013 do not make contributions. Employee contribution rates for Miscellaneous Members hired on or after January 1, 2013 under the California Public Employees' Pension Reform Act (PEPRA) were recalculated with the June 30, 2017 valuation. Employee contribution rates for Safety New Members under PEPRA were recalculated with the June 30, 2018 valuation.

The employee contribution rates for Safety Members and Miscellaneous Members under the California Public Employees' Pension Reform Act (PEPRA) are determined based on 50/50 cost-sharing of the total normal cost rate (excluding the COL Annuity) at each entry age. In addition, the rates include the full expected cost of the Cost-of Living (COL) Annuity, which results in PEPRA Members paying more than half of the total normal cost rate. These rates are rounded to the nearest quarter of 1%. The COL Annuity contribution rate is equal to 20% of the sum of other employee contributions, in accordance with the plan document. Under the provisions of PEPRA, if the aggregate normal cost rate changes by more than 1% of payroll since the time the prior rates were established, then a recalculation of employee contribution rates is required.

For Miscellaneous Members under PEPRA, the assumptions used to calculate the employee contribution rates were the same as those used for the General Plan in the June 30, 2017 valuation with two exceptions. The mortality tables for Miscellaneous Members and beneficiaries were blended 50/50 between male and female rates. Also, the retirement rates for Members who are younger than 62 and have less than 20 years of service are equal to one-half of the General Plan post-62 retirement rate with the same number of years of service. No recalculation was required with the June 30, 2018 valuation since the normal cost rate did not change by more than 1% of payroll.



## APPENDIX C – SUMMARY OF PLAN PROVISIONS

For Safety Members under PEPRA, the assumptions used to calculate the employee contribution rates are the same as in the June 30, 2018 valuation, except that mortality tables for Safety Members were blended 90/10 between male and female rates, and the mortality table for beneficiaries of Safety Members were blended 10/90 between male and female rates. A recalculation was required for Safety Members in the June 30, 2018 valuation since the aggregate normal cost rate changed by more than 1% of payroll since the time the prior employee contribution rates were established.

			•	Table C-5			
	SDCERS - Unified Port District Employee Contribution Rates						
Hired Before January 1, 2013 Hired On or After January 1, 2013							y 1, 2013
	General Safety			Sa	afety	Miscellaneous	
	Integrate	d Members	Integrated	d Members	Integrate	ed Members	Non-Integrated
Entry Age	First \$400/Mo.	Over \$400/Mo.	First \$400/Mo.	Over \$400/Mo.	<u>First \$400/Mo.</u>	Over \$400/Mo.	<u>All</u>
20	5.52%	8.28%	7.75%	11.63%	7.50%	11.25%	5.00%
21	5.59	8.38	7.86	11.79	7.75	11.75	5.00
22	5.66	8.49	7.95	11.93	8.00	12.00	5.25
23	5.73	8.60	8.06	12.09	8.25	12.50	5.50
24	5.80	8.70	8.16	12.24	8.50	12.75	5.50
25	5.89	8.83	8.27	12.41	8.75	13.25	5.75
26	5.97	8.95	8.37	12.56	9.00	13.50	5.75
27	6.04	9.06	8.49	12.73	9.25	14.00	6.00
28	6.12	9.18	8.59	12.89	9.75	14.50	6.00
29	6.20	9.30	8.71	13.06	10.00	15.00	6.25
30	6.28	9.42	8.81	13.22	10.25	15.25	6.25
31	6.37	9.55	8.93	13.39	10.50	15.75	6.50
32	6.45	9.67	9.03	13.55	10.75	16.25	6.50
33	6.53	9.79	9.15	13.72	11.00	16.50	6.50
34	6.61	9.91	9.27	13.90	11.25	17.00	6.75
35	6.70	10.05	9.39	14.08	11.75	17.50	6.75
36	6.79	10.18	9.50	14.25	12.00	18.00	6.75
37	6.88	10.32	9.62	14.43	12.25	18.50	6.75
38	6.97	10.45	9.75	14.62	12.50	19.00	6.75
39	7.05	10.58	9.87	14.80	13.00	19.25	7.00
40	7.15	10.72	9.99	14.99	13.25	19.75	7.00
41	7.24	10.86	10.12	15.18	13.75	20.50	7.00
42	7.33	10.99	10.24	15.36	14.00	21.00	7.00
43	7.42	11.13	10.37	15.56	14.50	21.50	7.00
44	7.52	11.28	10.51	15.76	14.75	22.00	7.00
45	7.61	11.42	10.63	15.94	15.00	22.50	6.75
46	7.71	11.56	10.77	16.15	15.00	22.50	6.75
47	7.81	11.71	10.90	16.35	15.00	22.75	6.75
48	7.91	11.86	11.03	16.54	15.00	22.50	6.75
49	8.01	12.01	11.16	16.74	14.75	22.25	6.50
50	8.10	12.15					6.50
51	8.21	12.32					6.50
52	8.31	12.47					6.25
53	8.42	12.63					6.25
54	8.53	12.79					6.25
55	8.63	12.95					6.00
56	8.74	13.11					6.00
57	8.87	13.31					6.00



#### APPENDIX C – SUMMARY OF PLAN PROVISIONS

## 14.Internal Revenue Code Compliance

Benefits provided by the SDCERS' Trust Fund are subject to the limitations set forth in Section 415 in accordance with the "grandfather" election in Section 415(b) (10) of the Internal Revenue Code.

As of the June 30, 2006 valuation, active participants' benefit payments were limited by Section 415 of the Internal Revenue Code. As of the June 30, 2007 valuation, all benefit payments were limited by Section 415 of the Internal Revenue Code.

## 15.Deferred Retirement Option Plan

Effective April 1, 1997, a deferred retirement option plan (DROP) was created and offered to UPD Members under the SDCERS Plan as an alternative method of benefit accrual. The DROP provision is effective under this Plan on January 1, 2003 (§1200). Members eligible for service retirement are eligible to participate in DROP, but only those hired before October 1, 2005 may enter the program (§1201).

A participant in DROP may leave DROP at any time before the end of his or her designated DROP participation period by voluntarily leaving Port employment (§1202). The maximum DROP participation period is 60 months (§1201).

A DROP participation account is a nominal account established with the Retirement System, which is credited with the following amounts (§1203):

- The Member's monthly service retirement allowance, credited monthly, calculated at the date of DROP entry and increased each year by a cost-of-living adjustment.
- The Member's supplemental 13<sup>th</sup> check benefit, if applicable, credited annually.
- 3.05% of base compensation, payable by the Unified Port District and credited bi-weekly.
- 3.05% of base compensation, payable by the Member and credited bi-weekly.
- Interest on the above amounts, as determined by the Board.

When a Member leaves DROP and Port employment, they begin to collect their monthly service retirement allowance, their supplemental 13<sup>th</sup> check benefit (if applicable), and the amounts credited to their DROP participation account, payable as a single lump sum distribution, as a 240-month annuity with equal payments, or any other form approved by the Board and subject to applicable provisions of the Internal Revenue Code (§1206).

DROP is not intended to jeopardize the tax-qualified status of the retirement system under the rules and regulations of the Internal Revenue Service. Benefits provided under this division are subject to the limitations of Section 415 of the Internal Revenue Code relating to the amount of benefits that can be paid (§1207).



## APPENDIX C – SUMMARY OF PLAN PROVISIONS

## 16.Blended Benefit with Participating Agencies

Members may retire and receive benefits from multiple Plans (e.g., a Unified Port District employee could have also worked for the Airport Authority).

## 17. Changes Since Last Valuation

None.

**Note:** The summary of major plan provisions is designed to outline principal plan benefits. If the SDCERS staff should find the plan summary not in accordance with the actual provisions, the actuary should immediately be alerted so the proper provisions are valued.



#### APPENDIX D – GLOSSARY OF TERMS

## 1. Actuarial Liability

The Actuarial Liability is the difference between the present value of all future System benefits and the actuarial value of future normal costs. This is also referred to by some actuaries as "accrued liability" or "actuarial accrued liability."

## 2. Actuarial Assumptions

Estimates of future experience with respect to rates of mortality, disability, turnover, retirement, rate or rates of investment income and salary increases. Actuarial assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (salary increases and investment income) consist of an underlying rate in an inflation-free environment plus a provision for a long-term average rate of inflation.

#### 3. Accrued Service

Service credited under the System which was rendered before the date of the actuarial valuation.

## 4. Actuarial Equivalent

A single amount or series of amounts of equal actuarial value to another single amount or series of amounts, computed on the basis of appropriate actuarial assumptions.

#### 5. Actuarial Cost Method

A mathematical budgeting procedure for allocating the dollar amount of the actuarial present value of retirement System benefits between future normal cost and actuarial accrued liability. Sometimes referred to as the "actuarial funding method."

## 6. Actuarial Gain/(Loss)

The difference between actual experience and actuarial assumption anticipated experience during the period between two actuarial valuation dates.

#### 7. Actuarial Present Value

The amount of funds currently required to provide a payment or series of payments in the future. It is determined by discounting future payments at predetermined rates of interest, and by probabilities of payment.



#### APPENDIX D – GLOSSARY OF TERMS

## 8. Actuarially Determined Contribution (ADC)

Contribution determined each year based on the SDCERS Board's adopted funding policy. The term also exists in GASB 67 and 68 as a contribution determined by the actuary in accordance with Actuarial Standards of Practice, but no further guidance are provided.

#### 9. Amortization

Paying off an interest-discounted amount with periodic payments of interest and principal — as opposed to paying off with lump sum payment.

#### 10.Normal Cost

The actuarial present value of retirement System benefits allocated to the current year by the actuarial funding method.

## 11. Unfunded Actuarial Liability (UAL)

The difference between actuarial liability and the actuarial value of assets.

Most retirement systems have unfunded actuarial liability. They arise each time new benefits are added and each time an actuarial loss is realized.

The existence of unfunded actuarial liability is not in itself bad, any more than a mortgage on a house is bad. Unfunded actuarial liability does not represent a debt that is payable today. What is important is the ability to amortize the unfunded actuarial accrued liability, and the trend in its amount (after due allowance for devaluation of the dollar).





Classic Values, Innovative Advice